

**STAFF REPORT**

Planning & Zoning Commission: January 13, 2003

---

**APPLICANT:** Linda Euston **FILE NUMBER:** SE-03-01

**PURPOSE:** Special Exception Use Permit for a Congregate Care Home, Namely an Adult Family Care Home

**GENERAL LOCATION:** South side of Kelvin Court, south of Danbury Street, approximately 360' west of Treehaven Drive

**LEGAL DESCRIPTION:** Lot 16, Block 71, Spring Hill, Unit 2, as per plat thereof recorded in Plat Book 7, Pages 63 - 79, of the Public Records of Hernando County, Florida in Section 33, Township 23 South, Range 17 East, Hernando County, FL

**FILE STATUS:** All legal obligations have been completed.

---

**CITIZEN RESPONSE:** FOR: 0 AGAINST: 0

**STAFF FINDINGS:**

Surrounding Zoning

North: PDP(SF)  
South: PDP(SF)  
East: PDP(SF)  
West: PDP(SF)

Surrounding Land Uses

Single family  
Waterway  
Single family, Drainage ROW  
Single family

**SUMMARY OF REQUEST**

The petitioner has submitted a request for a special exception use permit to operate a congregate care home, namely an adult family care home. The subject property is located on the south side of Kelvin Court, south of Danbury Street and approximately 360' west of Treehaven Drive.

**FACTUAL INFORMATION**

1. The property is currently zoned PDP(SF).
2. The property comprises approximately a third of an acre.
3. The site is currently developed with a single family home.
4. The subject property has access to Kelvin Court.
5. The subject property is located within a residential land use classification on the adopted Future Land Use Map.
6. The on-site soil types are Candler fine sand and Urban Land Complex (dredge and fill associated with the waterway). Candler fine sand provides a habitat suitable for gopher tortoises. Since there is the potential for this listed species of special concern to be present, a Florida Fish and Wildlife Conservation Commission permit may be required prior to site alterations.

7. The property is located in flood zone C.
8. Florida Water Services has indicated central water and sewer are available to serve the subject site.
9. Adequate public facilities are available to serve a limited development on the property.
10. The subject property contains wetlands along the waterway, but no WHPAs or SPAs according to County data resources.
11. The petitioner must obtain all applicable permits from the Health Department.
12. The petitioner requests no deviations from County LDRs.

### **STAFF DISCUSSION**

The petitioner has submitted a request for a special exception use permit for a congregate care home, specifically for an adult family care home for clients. Congregate care homes and facilities are special exception uses that may be approved in all zoning categories. The floor plan provided indicates the single family home on the subject property contains a minimum of 1,890 square feet of living area. The structure is not out of character with the residential neighborhood.

The petitioner indicates in the narrative she proposes providing 24-hour supervision, room and board for a maximum of four (4) clients. The petitioner does not intend to hire employees. The narrative indicates visiting hours are proposed seven days a week between the hours of 10 a.m. and 4 p.m., although evening visits may also be permitted.

The County LDRs indicate a single-family residential structure that has been modified to operate an adult congregate living facility (ACLF) and is operating under a special exception to the zoning code shall provide both the required off-street single-family residential parking and the ACLF parking. The request as proposed would be required to provide a total of 4 spaces, two (2) for the single family home and two (2) for the ACLF. The parking surface may be surfaced with grass or lawn; however, if parking demand is such that said grass or lawn is caused to be damaged or destroyed to the extent that said grass or lawn ceases to grow, then paving of such an area in accordance with the LDRs section may be required by the administrative official.

With the initial application, the petitioner submitted a site plan which did not comply with the rules and has subsequently modified the parking arrangement. The revised site plan indicates four (4) parking spaces: one paved space in the existing driveway, one space on a paved area west of the driveway, and two proposed spaces in the front yard, reached via a proposed circular driveway, to the east of the existing driveway. The two proposed parking spaces in the front yard are not required to be paved if neither is reserved for handicapped use; however, the proposed circular driveway must be paved if utilized by the handicapped space occupant for turnarounds. The Engineering Department has reviewed the submittal and indicated that the arrangement appears to meet the minimum requirements of the LDRs. The plan submitted does not provide the level of detail needed to verify that the parking configuration will in fact meet the rules. The Planning staff is of the opinion that the proposed circular driveway and additional parking spaces in the front yard would not be compatible with existing development in the single family residential neighborhood. The Planning staff is of the opinion that the petitioner has demonstrated the ability to provide three (3) parking spaces: two parking spaces for the single family home in the garage and driveway and one space for ACLF use on the paved area west of the driveway.

Spring Hill has established deed restrictions for this site. The deed restrictions on the subject property indicate the site is to be used for single family dwellings. Although the County does not enforce deed restrictions, it does take such restrictions into consideration when determining the character of the neighborhood.

Since the site is developed and served by central services (water/sewer), the wetlands along the waterway would not be affected.

The staff has notified Pasco County about the petition; the Pasco Zoning/Code Compliance Administrator has indicated she has no objections.

### FINDINGS OF FACT

The subject property is located within a residential category on the adopted Future Land Use Map. The Housing Element of the adopted Comprehensive Plan states in Objective 3.04B that “adequate sites will be available to accommodate group home facilities...as licensed by the Florida Department of Children and Families.” Additionally, group homes are either permitted uses or special exception uses in a variety of zoning classifications throughout the County.

The subject property is in an area of Spring Hill zoned PDP(SF). The character of the area is residential, with homes located on lots consisting of approximately a third of an acre.

A special exception use permit is an additional use which may be granted by the Planning and Zoning Commission in accordance with the LDRs. As part of the review, the P&Z must determine that the tract of land is suitable for the type of special exception use proposed by virtue of its location, shape, topography and nature of surrounding development. The P&Z has the ability to assign reasonable conditions to the approval, and may prescribe reasonable time limits for the special exception use permit.

A special exception use permit is a use which is appropriate in a zoning district if safeguards are imposed but which would impair the integrity and character of the district in which it is located, or in adjoining districts unless restrictions or conditions on location, size, extent and character of performance are imposed in addition to those imposed in the ordinance.

The special exception use permit is a land use determination only, all applicable development rules would have to be met if the permit is approved.

Policy 1.01H(2) of the Future Land Use Element instructs the County to “protect existing and future residential areas from encroachment of incompatible uses that are destructive to the character and integrity of the residential environment.” It is the staff’s opinion that a congregate care home would not be an inappropriate use at this location.

Florida Statutes provide rules governing the placement of community residential homes. The statutes indicate that a home of six (6) or fewer residents is considered a single-family unit and a noncommercial use (Chapter 419.001(2)). Although the proposed request is not specifically categorized as a community residential home, the statutes give some guidance for determining when a “group home” becomes more than what is typically considered a SF Home. The petitioner requests a total of four (4) residents. Florida Statutes indicate that facilities with 7 to 14 residents are more appropriately located in multifamily or commercial zoning districts. The staff believes the request for a 4-resident facility is not too intense for this residential area, however, staff is of the opinion that the petitioner has not demonstrated that parking meeting County standards can be provided for the number of clients proposed. Staff would recommend that if the request is approved, the maximum number of clients be limited to two (2).

The staff would find a 2-resident congregate care home not inconsistent with the County’s adopted Comprehensive Plan nor out of character with the surrounding land uses.

**The special exception process is a land use determination and does not constitute a permit for either construction on, or use of, the property, or a Certificate of Concurrency. Prior to use of, or construction on, the property the petitioner must receive approval from the appropriate County Department(s) for the use, which may include review by the Development Review Committee (DRC).**

**The granting of this land use determination does not protect the owner from civil liability for recorded deed restrictions which may exceed any county land use ordinances. Homeowners associations or architectural review committees require submission of plans for review and approval. The applicant for this land use request should contact the local association or the Public Records for all restrictions applicable to this property.**

**STAFF RECOMMENDATION:**

The Planning Staff recommends the Planning and Zoning Commission approve the petitioner's request for a Special Exception Use Permit for a Congregate Care Home, namely an Adult Family Care Home, with the following performance conditions:

1. The petitioner must obtain all permits from Hernando County and meet all applicable land development regulations, for either construction or use of the property, including review of the proposed use through the DRC process.
2. The petitioner shall be limited to two (2) or fewer clients at any one time.
3. The petitioner shall obtain all required permits and licenses from the applicable state agencies.

**P&Z ACTION:**

The Planning and Zoning Commission voted 5-0 to approve the petitioner's request for a Special Exception Use Permit for a Congregate Care Home, namely an Adult Family Care Home, with the following modified performance conditions:

1. The petitioner must obtain all permits from Hernando County and meet all applicable land development regulations, for either construction or use of the property, including review of the proposed use through the DRC process.
2. The petitioner shall be limited to four (4) ~~two (2)~~ or fewer clients at any one time, based on the ability to provide parking meeting the County regulations.
3. The petitioner shall obtain all required permits and licenses from the applicable state agencies.